# IN THE ENVIRONMENT COURT I MUA I TE KOOTI TAIAO O AOTEAROA

**UNDER** the Resource Management Act 1991

IN THE MATTER of appeals under Clause 14 of the First Schedule of the Act

BETWEEN TRANSPOWER NEW ZEALAND LIMITED

(ENV-2018-CHC-26)

FONTERRA CO-OPERATIVE GROUP LIMITED

(ENV-2018-CHC-27)

HORTICULTURE NEW ZEALAND

(ENV-2018-CHC-28)

**ARATIATIA LIVESTOCK LIMITED** 

(ENV-2018-CHC-29)

(Continued next page)

# MEMORANDUM OF COUNSEL FOR THE DAIRY INTEREST PARTIES SETTING OUT CHANGES TO PROVISIONS BEING PURSUED IN TOPIC B TRANCHE 1

22 February 2022

Counsel:

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#### **WILKINS FARMING CO**

(ENV-2018-CHC-30)

# GORE DISTRICT COUNCIL, SOUTHLAND DISTRICT COUNCIL & INVERCARGILL DISTRICT COUNCIL

(ENV-2018-CHC-31)

#### **DAIRYNZ LIMITED**

(ENV-2018-CHC-32)

#### **H W RICHARDSON GROUP**

(ENV-2018-CHC-33)

#### **BEEF + LAMB NEW ZEALAND**

(ENV-2018-CHC-34 & 35)

#### **DIRECTOR-GENERAL OF CONSERVATION**

(ENV-2018-CHC-36)

#### SOUTHLAND FISH AND GAME COUNCIL

(ENV-2018-CHC-37)

#### **MERIDIAN ENERGY LIMITED**

(ENV-2018-CHC-38)

## **ALLIANCE GROUP LIMITED**

(ENV-2018-CHC-39)

#### FEDERATED FARMERS OF NEW ZEALAND

(ENV-2018-CHC-40)

## **HERITAGE NEW ZEALAND POUHERE TAONGA**

(ENV-2018-CHC-41)

#### STONY CREEK STATION LIMITED

(ENV-2018-CHC-42)

### THE TERRACES LIMITED

(ENV-2018-CHC-43)

#### **CAMBELL'S BLOCK LIMTED**

(ENV-2018-CHC-44)

# **ROBERT GRANT**

(ENV-2018-CHC-45)

# SOUTHWOOD EXPORT LIMITED, KODANSHA TREEFARM NEW ZEALAND LIMITED, SOUTHLAND PLANTATION FOREST COMPANY OF NEW ZEALAND

(ENV-2018-CHC-46)

TE RUNANGA O NGĀI TAHU, HOKONUI RUNAKA, WAIHOPAI RUNAKA, TE RUNANGA O AWARUA & TE RUNANGA O ORAKA APARIMA

(ENV-2018-CHC-47)

#### **RAYONIER NEW ZEALAND LIMITED**

(ENV-2018-CHC-49)

# ROYAL FOREST AND BIRD PROTECTION SOCIETY OF NEW ZEALAND

(ENV-2018-CHC-50)

**Appellants** 

#### AND SOUTHLAND REGIONAL COUNCIL

Respondent

#### MAY IT PLEASE THE COURT

- This joint Memorandum is filed on behalf of DairyNZ Limited and Fonterra Co-operative Group Limited (the Dairy Interests) regarding the changes to provisions being pursued by the Dairy Interests in Topic B, Tranche 1 of the proposed Southland Water and Land Plan (pSWLP) appeal proceedings.
- This memorandum does not seek to address the wording of those provisions subject to the draft consent order documentation<sup>1</sup>, and instead adopts the consent order wording as the position of the Dairy Interests in relation to these provisions. The provisions subject to consent order documentation that the Dairy Interests have an interest in are set out in the attached document marked Attachment "A"
- The relief being pursued by the Dairy Interests in relation to the unresolved issues and issues agreed as per the JWS for Topic B, Tranche 1 (in which the Dairy Interests have an interest) is set out in the attached document marked "B".
- For the following reasons, Attachment "B" also sets out amendments in relation to proposed new Rule 35B and Rule 70(e); to which the Dairy Interests do not have scope:
  - 4.1 In relation to new Rule 35B, Attachment "B" offers an amendment to address what appears to be a drafting error.
  - 4.2 In relation to Rule 70(a), the Dairy Interests do not have scope to remove the reference to 'ephemeral rivers' from Rule 70(a). However, the removal was agreed in the Planning JWS<sup>2</sup> as part of a wider response to addressing the issue of ephemeral flow paths being a matter that the Dairy Interests do have a s274 interest in.
- To avoid repetition, Attachment "B" does not identify all ancillary relief that would arise from the removal of 'ephemeral rivers' from all provisions in the pSWLP. For the avoidance of doubt, this relief applies across all affected pSWLP provisions was agreed in the JWS and is pursued by the Dairy Interests.

<sup>&</sup>lt;sup>1</sup> Draft Consent order documentation for Topics B1, B2, B3, B4, B5 and B7, dated 3 February 2022.

<sup>&</sup>lt;sup>2</sup> Joint Witness Statement of Expert Planners dated 10 December 2021.

# Dated 22 December 2022

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## **Katherine Forward**

Solicitor for DairyNZ Limited and on behalf of Counsel for Fonterra Co-operative Group Limited.

# **ATTACHMENT "A" –** Provisions subject to consent order documentation that the Dairy interest have an interest in.

Topic	Provision	Interest	Dairy Interest Party	
B1	Policy 20(1) & (2)	s274 interest	DairyNZ/ Fonterra	
B1	Policy 25(2a)	s274 interest	DairyNZ/ Fonterra	
B1	Rule 54(a)	Appellant	Fonterra	
B2	Policy 13(1)	s274 interest	Fonterra	
B2	Policies 15A and 15B (partial resolution)	s274 interest	DairyNZ/ Fonterra	
B2	Policy 16A	s274 interest	DairyNZ/ Fonterra	
B2	Policy 17A	s274 interest	DairyNZ/ Fonterra	
B2	Rule 5	s274 interest	DairyNZ/ Fonterra	
B2	Rule 6	s274 interest	DairyNZ/ Fonterra	
B2	Rule 15	s274 interest	DairyNZ/ Fonterra	
B2	Policy 17	Appellant / s274	Fonterra Appeal / DairyNZ s274	
B2	Rule 32B	Appellant / s274	Fonterra Appeal/ s274 interest	
B2	Rule 32D	Appellant / s274	Fonterra Appeal/ s274 interest	
B4	Policy 28	S274	DairyNZ/ Fonterra	
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B7	Policy 20	s274 interest	Fonterra	
B7	Policy 24	s274 interest	Fonterra	
B7	Policy 28	s274 interest	Fonterra	
B7	Policy 29	s274 interest	Fonterra	
B7	Policy 39	s274 interest	DairyNZ	

**ATTACHMENT "B"** – Relief being pursued by the Dairy Interests in relation to the unresolved issues and issues agreed as per the JWS for Topic B, Tranche 1

#### Key:

Black text = Decisions Version of pSWLP

Black underline and strike-out = changes agreed through the Planning JWS

Red <u>underline</u> and <u>strike-out</u> = changes suggested by Matthew McCallum-Clark for the Council

Blue <u>underline</u> and <u>strike out</u> = changes suggested by the dairy interests

### **B2 – Discharges**

[Note Policies 13, 15A and 15B and Rule 15 are not included here, as they are subject to an affidavit already lodged with the Court]

#### Policy 15C

Following the establishment of freshwater objectives and limits under Freshwater Management Unit processes, and including through implementation of non-regulatory methods, improve water quality where it is degraded to the point where freshwater objectives are not being met and otherwise maintain water quality where freshwater objectives are being met.

#### Rule 5

- (a) Except as provided for elsewhere in this Plan the discharge of any:
  - (i) contaminant, or water, into a lake, river, artificial watercourse, modified watercourse or natural wetland; or
  - (ii) contaminant onto or into land in circumstances where it may enter a lake, river, artificial watercourse, modified watercourse or natural wetland;

is a discretionary activity provided the following conditions are met:

- 1. where the water quality upstream of the discharge meets the standards set for the relevant water body in Appendix E "Water Quality Standards", the discharge does not reduce the water quality below those standards at the downstream edge of the reasonable mixing zone; or
- 2. where the water quality upstream of the discharge does not meet the standards set for the relevant water body in Appendix E "Water Quality Standards", the discharge must not further reduce the water quality below those standards at the downstream edge of the reasonable mixing zone; and
- 3. except for discharges from a territorial authority reticulated stormwater or wastewater system, the discharge does not contain any raw sewage; and
- 4. the discharge is not into any Regionally Significant Wetland or Sensitive Waterbodies listed in Appendix A.

# Rule 13

- (a) The discharge of land drainage water to water from an on-farm subsurface drainage system is a permitted activity, provided the following conditions are met:
  - (i) the discharge does not cause:
    - (1) a <del>conspicuous</del> change to the colour or clarity of the receiving waters beyond 20 metres from the point of discharge <u>that exceeds the maximum percentage change specified for the relevant water body class in Appendix E; or</u>

- (2) more than a 10% change in the sediment cover of the receiving waters beyond 20 metres from the point of discharge; or
- (3)(2) conspicuous oil or grease films, scrums or foams, or floatable or suspended materials beyond 20 metres from the point of discharge;
- (ii) the discharge does not render freshwater unsuitable for consumption by farm animals:
- (iii) the discharge does not cause the flooding of any other landholding;
- (iv) the discharge does not cause any scouring or erosion of any land or bed of a water body beyond the point of discharge;
- (vi) the discharge does not cause any significant adverse effects on aquatic life;
- (vii) the subsurface drainage system does not drain a natural wetland; and
- (viii) for any known existing drains and for any new drains, the locations of the drain outlets are mapped and provided to the Southland Regional Council on request.
- (b) The discharge of land drainage water to water from an on-farm subsurface drainage system that does not comply with Rule 13(a) is a discretionary activity.

#### Rule 14

- (a) The discharge of fertiliser onto or into land in circumstances where contaminants may enter water is a permitted activity provided the following conditions are met:
  - (i) other than for incidental discharges of windblown fertiliser dust, there is no direct discharge of fertiliser into a lake, river (excluding ephemeral rivers), artificial watercourse, modified watercourse, or natural wetland or into groundwater;
  - (ii) there is no fertiliser discharged when the soil moisture exceeds field capacity;
  - (iii) there is no fertiliser discharged directly into or within 3 metres of the boundary of any significant indigenous biodiversity site identified in a district plan that includes surface water; and
  - (iv) where a lake, river <del>(excluding ephemeral rivers)</del>, artificial watercourse, modified watercourse or wetland:
    - (1) has riparian planting from which stock is excluded, fertiliser may be discharged up to the paddock-side edge of the riparian planting but not onto the riparian planting, except for fertiliser required to establish the planting; or
    - (2) does not have riparian planting from which stock is excluded, fertiliser is not discharged directly into or within 3 metres of the bed or within 3 metres of a wetland.
- (b) The discharge of fertiliser onto or into land in circumstances where the fertiliser may enter water that does not meet the conditions of Rule 14(a) is a non-complying activity.

# Rule 40 - Silage storage

- (a) The use of land for a silage storage facility is a permitted activity provided the following conditions are met:
  - (ii) there is no overland flow of stormwater into the silage storage facility;
  - (v) no part of the silage storage facility is within:
    - (1) 50 metres of a lake, river (excluding ephemeral rivers), artificial watercourse, modified watercourse, natural wetland or any potable water abstraction point; or

- (2) 100 metres of any dwelling or place of assembly, on another landholding constructed or in use prior to the silage storage facility being lawfully established; or
- (3) the microbial health protection zone of a drinking water supply site identified in Appendix J, or where no such zone is identified, then within 250 metres of the abstraction point of a drinking water supply site identified in Appendix J; or
- (4) a critical source area; and

[rest of rule unchanged]

# **Topic B5 - Farming**

## Policy 16

- 1. <u>Minimising Avoid where practicable, or otherwise minimise, any the</u> adverse environmental effects (including on the quality of water in lakes, rivers, artificial watercourses, modified watercourses, wetlands, tidal estuaries and salt marshes, and groundwater) from farming activities by:
  - (a) discouraging the establishment of new dairy farming of cows or new intensive winter grazing activities in close proximity to Regionally Significant Wetlands and Sensitive Water bodies identified in Appendix A; and
  - (b) ensuring that, in the interim period prior to the development of freshwater objectives under Freshwater Management Unit processes, applications to establish new, or further intensify existing, dairy farming of cows or intensive winter grazing activities will generally not be granted where:
    - (i) the adverse effects, including cumulatively, on the quality of groundwater, or water in lakes, rivers, artificial watercourses, modified watercourses, wetlands, tidal estuaries and salt marshes cannot be avoided or mitigated; or
    - existing water quality is already degraded to the point of being overallocated; or
    - (iii) water quality does not meet the Appendix E Water Quality Standards or bed sediments do not meet the Appendix C ANZECC sediment quidelines: and
  - (c) ensuring that, after the development of freshwater objectives under Freshwater Management Unit processes, applications to establish new, or further intensify existing, dairy farming of cows or intensive winter grazing activities:
    - (i) will generally not be granted where freshwater objectives are not being met; and
    - (ii) where freshwater objectives are being met, will generally not be granted unless the proposed activity (allowing for any offsetting effects) will maintain the overall quality of groundwater and water in lakes, rivers, artificial watercourses, modified watercourses, wetlands, tidal estuaries and salt marshes.
  - (ab) ensuring that, for existing farming activities:
    - (i) minimise nitrogen, phosphorus, sediment and microbial contaminant discharges are minimised;

- (ii) reduce adverse effects on water quality where the farming activity occurs within the catchment of a waterbody that requires improvement identified in Schedule X; and
- (iii) demonstrate how (i) and (ii) is being or will be achieved through the implementation of Farm Environmental Management Plans prepared in accordance with (c) below and in addition,
- (ba) ensuring that for the establishment of new, or further intensification of existing, dairy farming of cows or intensive winter grazing activities:
  - (i) does not result in an increase in nitrogen, phosphorus, sediment and microbial contaminant discharges; and
  - (ii) minimises nitrogen, phosphorus, sediment or microbial contaminant discharges; and
  - (iii) reduces nitrogen, phosphorus, sediment or microbial contaminant

    discharges where it the farming activity occurs in a within the catchment of a waterbody that requires improvement identified in Schedule X; and
  - (iv) is avoided in close proximity to Regionally Significant Wetlands and Sensitive Water bodies identified in Appendix A; and
- (c)2. requiring all farming activities, including existing activities, to:
  - (i) <u>be undertaken in accordance with implement</u> a Farm Environmental Management Plan, as set out in Appendix N; that which:
    - (1) identifies whether the farming activity is occurring, or would occur, in a catchment which contains a degraded waterbody identified in Schedule X;
    - (2) identifies and responds to the contaminant pathways (and variants) for the relevant Physiographic Zones;
    - (3) set out how adverse effects on water quality from the discharge of contaminants from farming activities will be minimised or, where the farming activity is occurring in a degraded catchment identified in Schedule X, reduced;
    - (4) is certified as meeting all relevant requirements of this plan and regulation prepared under Part 9A of the RMA; and
    - (5) is independently audited and reported on;
  - (ii)(b) actively manage avoid where practicable, otherwise minimise sediment run-off risk from farming and hill country development activities by identifying critical source areas and implementing actions and maintaining practices including setbacks from water bodies, sediment traps, riparian planting, limits on areas or duration of exposed soils and the prevention of stock entering the beds of surface water bodies; and
  - (iii)(c) manage avoid where practicable, otherwise minimise collected and diffuse run-off and leaching of nutrients, microbial contaminants and sediment through the identification and management of critical source areas and the contaminant pathways identified for the relevant Physiographic Zones (and variants) within individual properties.
- <u>2.3.</u> When considering a resource consent application for farming activities, consideration should be given to the following matters:
  - (a) whether multiple farming activities (such as cultivation, riparian setbacks, and winter grazing) can be addressed in a single resource consent; and
  - (b) granting a consent duration of at least 5 years where doing so is consistent with Policy 40.

Minimise means to reduce to the smallest amount reasonably practicable.

### Policy 18

Reduce Avoid where practicable, or otherwise remedy or mitigate, any adverse effects from the discharge of sedimentation and or microbial contamination of contaminants to water bodies and improve river (excluding ephemeral rivers) and riparian ecosystems and habitats by:

- requiring progressive exclusion of all stock, except sheep, from lakes, rivers
   (excluding ephemeral rivers), natural wetlands, artificial watercourses, and modified
   watercourses on land with a slope of less than 15 degrees by 2030;
- 2a. requiring the management of sheep in critical source areas and in those catchments where *E.coli* levels could preclude contact recreation;
- 3. encouraging the establishment, <u>maintenance</u> and enhancement of healthy vegetative cover in riparian areas, particularly through use of indigenous vegetation; and
- 4. ensuring that stock access to lakes, rivers (excluding ephemeral rivers), natural wetlands, artificial watercourses and modified watercourses is managed in a manner that avoids significant adverse effects on water quality, bed and bank integrity and stability, mahinga kai, and river aquatic and riparian ecosystems and habitats.; and
- 5. showing, in a Farm Environmental Management Plan prepared and implemented in accordance with Appendix N, how 1-4 will be achieved and by when.

#### Rule 20

- (aa) Unless stated otherwise by Rules 20, 25, 70 or any other rule in this Plan:
  - (i) intensive winter grazing; or
  - (ii) cultivation; or
  - (iii) the disturbance by livestock including cattle, deer, pigs or sheep; in, on or over the bed of an ephemeral river is a permitted activity.
- (a) The use of land for a farming activity, other than for intensive winter grazing, is a permitted activity provided the following conditions are met:
  - (i) the landholding is less than 20 hectares in area; or
  - (ii) where the farming activity includes a dairy platform on the landholding, the following conditions are met:
    - (1) the dairy platform has a maximum of 20 cows; or
    - (2) the dairy platform had a dairy effluent discharge permit on 3 June 2016 that specified a maximum number of cows; and
    - (3) cow numbers have not increased beyond the maximum number specified in the dairy effluent discharge permit that existed on 3 June 2016; and
    - (4) from 1 May 2019, a Farm Environmental Management Plan for the landholding is prepared, <u>certified</u>, and implemented <u>and audited</u> in accordance with Appendix N; and
    - (5) the landowner provides to the Southland Regional Council on request:
      - (A) a written record of the good management practices, including any newly instigated good management practices in the preceding 12 months, occurring on the landholding; and
      - (B) the Farm Environmental Management Plan prepared in accordance with Appendix N;
    - (6) the land area of the dairy platform is no greater than at 3 June 2016; and
    - (7) no part of the dairy platform is at an altitude greater than 800 metres above mean sea level; and

- (iii) where the farming activity includes intensive winter grazing on the landholding, the following conditions are met:
  - (1) from 1 May 2019, intensive winter grazing does not occur on more than 15% of the area of the landholding or 100 hectares, whichever is the lesser area:
  - (2) from 1 May 2019, a Farm Environmental Management Plan for the landholding is prepared and implemented in accordance with Appendix N;
  - (3) from 1 May 2019, all of the following practices are implemented:
    - (A) if the area to be grazed is located on sloping ground, stock are progressively grazed (break-fed or block-fed) from the top of the slope to the bottom, or a 20 metre 'last-bite' strip is left at the base of the slope;
    - (B) when the area is being break-fed or block-fed, the stock (excluding sheep and deer) are back fenced to prevent stock entering previously grazed areas;
    - (C) transportable water trough(s) are provided in or near the area being grazed to prevent stock accessing a lake, river (excluding ephemeral rivers), artificial watercourse, modified watercourse or natural wetland for drinking water;
    - (D) if supplementary feed (including baleage, straw or hay) is used in the area being grazed it is placed in portable feeders;
    - (E) if cattle or deer are being grazed the mob size being grazed is no more than 120 cattle or 250 deer; and
    - (F) critical source areas (including swales) within the area being grazed that accumulate runoff from adjacent flats and slopes are grazed last:
  - (4) from 1 May 2019, a vegetated strip is maintained in, and stock excluded from, the area between the outer edge of the bed of a lake, river (excluding ephemeral rivers where intensive winter grazing is permitted under Rule 20(aa)), artificial watercourse, modified watercourse or natural wetland for a distance of at least 5 metres:
  - (5) from 1 May 2019, intensive winter grazing does not occur within 20 metres of the outer edge of the bed of any Regionally Significant Wetland or Sensitive Water Bodies listed in Appendix A, estuary or the coastal marine area: and
  - (6) no intensive winter grazing occurs at an altitude greater than 800 metres above mean sea level; and
- (iii)(iv) for all other farming activities, from 1 May 2020 a Farm Environmental Management Plan is prepared, certified, and implemented and audited in accordance with Appendix N.
- (iv) no part of the dairy platform occurs at an altitude greater than 800 metres above mean sea level.
- (b) The use of land for a farming activity that includes intensive winter grazing on the landholding and which meets all conditions of Rule 20(a) other than condition (iii)(3) is a permitted activity, provided that:
  - (i) from 1 May 2019, a vegetated strip is maintained in, and stock excluded from, the area between the outer edge of the bed of a lake, river (excluding ephemeral rivers where intensive winter grazing is permitted under Rule 20(aa)), artificial watercourse, modified watercourse or natural wetland for a distance of at least 20 metres.

- (b)(c) Despite any other rule in this Plan, the use of land for a dairy platform or intensive winter grazing at an altitude greater than 800 metres above mean sea level is a prohibited activity.
- (d)(c) The use of land for a farming activity, other than for intensive winter grazing, that meets all conditions of Rule 20(a) other than (i), (ii), (iii)(1), (iii)(4) or (iii)(5) or does not meet condition (i) of Rule 20(b) any one of conditions (ii)(1)-(6) or (iii) of Rule 20(a) is a restricted discretionary activity, provided the following conditions are met:
  - (i) a Farm Environmental Management Plan is prepared <u>certified</u>, and implemented and audited in accordance with Appendix N; and
  - (ii) the application includes the following material, prepared by a suitably qualified person:
    - (1) an assessment that shows that the annual amount <u>risk</u> of nitrogen, phosphorus, sediment and microbiological contaminants <u>being</u> discharged from the landholding will be no greater than <u>the risk of contaminant</u> <u>discharge</u> that which was lawfully discharged annually on average for the five years prior to the application being made; and
    - (2) for any mitigation proposed, a detailed mitigation plan (taking into account contaminant loss pathways) that identifies the mitigation or actions to be undertaken including any physical works to be completed, their timing, operation and their potential effectiveness.

# The Southland Regional Council will restrict its discretion to the following matters:

- the quality of and compliance with the Farm Environmental Management Plan for the landholding;
- whether the assessment undertaken under Rule20(d)(c)(ii) above takes into account reasonable and appropriate <u>mitigation actions</u> good management practices to minimise the losses of contaminants from the existing farming activity;
- 2(a). whether the farming activity is being undertaken in a catchment of a waterbody that requires improvement identified in Schedule X, and if so, the mitigations actions to be implemented to reduce adverse effects on water quality;
- mitigation actions good management practices to be undertaken, including those to minimise the discharge of nitrogen, phosphorus, sediment and microbiological contaminants to water from the use of land, taking into account contaminant loss pathways;
- 4. the potential benefits of the activity to the applicant, the community and the environment;
- 5. the potential effects of the farming activity on surface and groundwater quality and sources of drinking water; and
- 6. monitoring and reporting undertaken to assess the effectiveness of any mitigation implemented.
- (e)(d) The use of land for a farming activity that is not specified as a permitted, restricted discretionary or prohibited activity under which is not a restricted discretionary activity under Rule 20(c) is a discretionary non-complying activity.
- (e) The use of land for a farming activity that does not comply with Rule 20(a)(iv) is a prohibited activity

#### Rule 20A

(a) Intensive winter grazing is a permitted activity provided the following conditions are met:

- (i) intensive winter grazing does not occur on more than 50ha or 10% of the area of the land holding, whichever is the greater; and
- (ii) the slope of land that is used for intensive winter grazing must be 10 degrees or less; and
- (iii) livestock must be kept at least:
  - (1) 20 metres from the bed of any Regionally Significant Wetland or Sensitive Water Bodies listed in Appendix A, nohoanga listed in Appendix B, mātaitai reserve, taiāpure, estuary or the coastal marine area; and
  - (2) 10 metres from the bed of any other river, lake, artificial watercourse (regardless of whether there is any water in it at the time), modified water course or natural wetland; and
- (iv) critical source areas within the area being intensively winter grazed must:
  - (1) be identified in the Farm Environmental Management Plan; and
  - (2) have stock excluded from them; and
  - (3) not be cultivated into forage crops for intensive winter grazing; and
- (v) the land that is used for intensive winter grazing must be replanted as soon as practicable after livestock have grazed the land's annual forage crop; and
- (vi) a Farm Environmental Management Plan for the landholding is prepared and implemented in accordance with Appendix N, that also includes a grazing plan that includes:
  - (1) downslope grazing or a 20 metre 'last-bite' strip at the base of the slope; and
  - (2) back fencing to prevent stock entering previously grazed areas; and
  - (3) transportable water troughs; and
- (vii) no intensive winter grazing occurs at an altitude greater than 800 metres above mean sea level; and
- (b) The use of land for intensive winter grazing that does not meet conditions (a)(i)-(vi) of Rule 20A is a restricted discretionary activity provided the following conditions are met:
  - (i) a Farm Environmental Management Plan is prepared and implemented in accordance with Appendix N; and
  - (ii) the area used for intensive winter grazing on the property is no greater than the average area used on the property for the five years prior to the application being made:

# The Southland Regional Council will restrict its discretion to the following matters:

- the quality of and compliance with Appendix N and the quality of the Farm Environmental Management Plan for the landholding;
- whether the intensive winter grazing activity is being undertaken in a catchment of a waterbody that requires improvement identified in Schedule X, and if so, the mitigation actions to be implemented to improve water quality:
- 3. mitigation actions and good management practices to be undertaken, including those to minimise the discharge of nitrogen, phosphorus, sediment and microbiological contaminants to water from the use of land, taking into account contaminant loss pathways;
- 4. the potential benefits of the activity to the applicant, the community and the environment;
- 5. the potential effects of the farming activity on surface and groundwater quality and sources of drinking water;
- 6. monitoring and reporting undertaken to assess the effectiveness of any mitigation implemented.

- (c) The use of land for intensive winter grazing that does not meet conditions of Rule 20A(b) is a non-complying activity.
- (d) The use of land for intensive winter grazing that does not meet condition (vii) of Rule 20A(a) is a prohibited activity.

Slope in Rule 20A is the average slope over any 20-metre distance.

#### Rule 25

- (a) The use of land for cultivation is a permitted activity provided the following conditions are met:
  - (i) cultivation does not take place within the bed of a lake, river (excluding ephemeral rivers where cultivation is permitted under Rule 20(aa)), artificial watercourse, modified watercourse or natural wetland;
  - (ii) cultivation does not take place within a distance of: 5 metres from the outer edge of the bed of a lake, river (excluding ephemeral rivers where cultivation is permitted under Rule 20(aa)) artificial watercourse, modified watercourse or natural wetland;
    - (1) 5 metres from the outer edge of the bed of a lake, river, or modified watercourse or the edge of a natural wetland on land with a slope of less than 10 degrees; and
    - (2) 10 metres from the outer edge of the bed of a lake, river, or modified watercourse or the edge of a natural wetland on land with a slope between 10 and 20 degrees;

(iii)(iv) cultivation does not occur on land with a slope greater than 20 degrees-<sup>64</sup>; and (iv)(iii) cultivation does not occur at an altitude greater than 800 metres above mean sea level; and

- (v) critical source areas are not cultivated when forage crops used for intensive winter grazing are established and sediment detention is established when cultivating critical source areas for any other purpose; and
- (b) The use of land for cultivation that does not meet the setback distance of Rule 25(a)(ii)(2) is a permitted activity provided the following conditions are met:
  - (i) cultivation does not take place within the bed of a lake, river (excluding ephemeral rivers where cultivation is permitted under Rule 20(aa)), artificial watercourse, modified watercourse or natural wetland and a distance of 5 3 metres from the outer edge of the bed of a lake, river, or modified watercourse or the edge of a natural wetland;
  - (ii) cultivation does not take place more than once in any 5-year period;
  - (iii) cultivation is for the purpose of renewing or establishing pasture and is not undertaken to establish a crop used for intensive winter grazing, even as part of a pasture renewal cycle; and
  - (iv) <u>all other conditions of Rule 25(a) are complied with cultivation does not occur at an altitude greater than 800 metres above mean sea level</u>.
- (c) The use of land for cultivation, which does not meet one or more of the conditions of Rule 25(a) or Rule 25(b) is a restricted discretionary activity.

# The Southland Regional Council will restrict its discretion to the following matters:

1. potential adverse effects of discharges of sediment and other contaminants from the area being cultivated on water quality and biodiversity;

- 1a. potential adverse effects on the preservation of the natural character of wetlands, lakes, rivers and their margins.
- 21a. mitigation measures for addressing adverse effects identified in 1 and 1a.; and
- 2a. the management of critical source areas in the area being cultivated.
- monitoring and reporting undertaken to assess the effectiveness of any mitigation implemented.
- (d) Despite any other rule in this Plan, the use of land for cultivation at an altitude greater than 800 metres above mean sea level is a non-complying activity.

Slope in Rule 25(a)(ii) and (iii) (iv) is the average slope over any 20 metre distance.

## Rule 35A

- (a) The use of land for a feed pad/lot is a permitted activity provided the following conditions are met:
  - (i) if accommodating cattle or deer, each feed pad/lot services no more than 120 adult cattle, or 250 adult deer, or equivalent numbers of young stock at any one time:
  - (ii) animals do not remain on the feed pad/lot for longer than three continuous months:
  - (iii) the feed pad/lot is not located:
    - (1) within 50 metres from the nearest sub-surface drain, lake, river (excluding ephemeral rivers), artificial watercourse, modified watercourse, natural wetland, or the coastal marine area or another feed pad/lot on the same landholding; or
    - (2) within a microbial health protection zone of a drinking water supply site identified in Appendix J, or where no such zone is identified, then within 250 metres of the abstraction point of a drinking water supply site identified in Appendix J; or
    - (3) within 200 metres of a place of general assembly or dwelling not located on the same landholding, or
    - (4) within 20 metres of the boundary of any other landholding; or
    - (5) within a critical source area;
  - (iv) the feed pad/lot is constructed with:
    - (1) a sealed and impermeable base and any liquid animal effluent or stormwater containing animal effluent discharging from the feed pad/lot is collected in a sealed animal effluent storage system authorised under Rule 32B or Rule 32D; or
    - (2) a minimum depth of 500 millimetres of wood-based material (bark, sawdust or chip) across the base of the feed pad/lot; and
  - (v) any material scraped from the feed pad/lot, including solid animal effluent, is collected and if applied to land is applied in accordance with Rule 38; and
  - (vi) the overland flow of stormwater or surface runoff from surrounding land is prevented from entering the feed pad/lot.
- (b) The use of land for a feed pad/lot that does not meet one or more of the conditions of Rule 35A(a) is a discretionary activity.

#### Rule 35B

- (a) The use of land for a sacrifice paddock is a permitted activity provided the following conditions are met:
  - (i) animals do not remain on the feed pad/lot sacrifice paddock for longer than 60 days in any six month period;
  - (ii) the slope of land that is used for a sacrifice paddock must be 10 degrees or less; and
  - (iii) livestock must be kept at least 50 metres from:
    - (1) any nohoanga listed in Appendix B, mātaitai reserve, taiāpure, estuary or the coastal marine area; and
    - (2) the bed of any river, lake, artificial watercourse (regardless of whether there is any water in it at the time), modified water course or natural wetland; and
  - (iv) critical source areas within the area being used as a sacrifice paddock must:
    - (1) be identified in the Farm Environmental Management Plan; and
    - (2) have stock excluded from them; and
  - (v) the land that is used as a sacrifice paddock must be replanted as soon as practicable after livestock have been removed from the paddock; and
  - (vi) a Farm Environmental Management Plan for the landholding is prepared and implemented in accordance with Appendix N; and
  - (vii) no part of the sacrifice paddock is located on land with an altitude greater than 800 metres above mean sea level.
- (b) The use of land for a sacrifice paddock that does not meet one or more of the conditions of Rule 35B(a) is a discretionary activity.

#### Rule 70

- (a) From 1 July 2020, The disturbance of roosting and nesting areas of the black fronted tern, black billed gull, banded dotterel or black fronted dotterel located in the bed of a lake, river (including ephemeral flow paths), (including an ephemeral river), modified watercourse, or natural wetland by stock including cattle, deer, pigs or sheep is a prohibited activity.
- (b) From 1 July 2020, The disturbance of the bed of a Regionally Significant Wetland or Sensitive Water Body listed in Appendix A by stock including cattle, deer, pigs or sheep is a prohibited activity.
- (c) The disturbance of the bed of a river (excluding ephemeral rivers where stock access is permitted under Rule 20(aa)) or modified watercourse for the purposes of moving stock including cattle, deer, pigs or sheep (but excluding dairy cattle on a dairy platform or on land used for dairy support) is a permitted activity provided the stock are being supervised and are actively driven across the water body in one continuous movement.
- (ca) The disturbance of the bed of a lake, river or modified watercourse by sheep, other than as regulated by Rule 70(a) and 70(b), is a permitted activity, provided the following conditions are met:
  - (i) the waterbody is not already fenced to prevent sheep access:
  - (ii) the sheep are not being break fed or intensively winter grazed;
  - (iii) there is no significant de-vegetation leading to exposure of soil of the bed and banks, pugging or alteration to the profile of the bed and banks, other than at fords or stock crossings; and

- (iv) a Farm Environmental Management Plan for the landholding is prepared, certified, implemented and audited in accordance with Appendix N, and shows how access by sheep will be managed;
- (cb) The use of land within a natural wetland or the disturbance of the bed of a water body within a natural wetland for access or grazing by stock is a non-complying activity.
- (d) Bed disturbance activities that do not comply with Rule 70(c) are a non-complying activity.
- (e) Other than as provided for by Rules 70(c), 70(ca) and 70(d), the disturbance of the bed of a lake, river (excluding ephemeral rivers where stock access is permitted under Rule 20(aa)), modified watercourse, open drain, or natural wetland by cattle, deer or pigs is a permitted activity prior to the dates set out in Table 1 for the listed land slopes after which time it is respectively a discretionary activity on that land.

Table 1: Timetable for stock exclusion from water bodies

	Land slope (as classified by the LRI slope dataset)			
Farm/stock type	Plains (0-3°)	Undulating/rolling land (>3-15°)	Steeper land (>15° and over)	
Dairy cattle (on dairy platforms) and pigs  All water bodies (including open drains) that are over 1 metre wide from 1 July 2017 on all sl  less than 1 metre wide from 1 July 2020 on undulating/rolling land			III slopes	
Dairy support (on either land owned/leased by the dairy farmer or third party land)	All water bodies, and open drains from 1 July 2022	All water bodies, and open drains over 1 metre wide from 1 July 2022	All water bodies, and open drains where break feeding occurs from 1 July 2022	
Beef cattle and deer	All water bodies (including open drains) from 1 July 2025	All water bodies (including open drains) over 1 metre wide from 1 July 2030, unless the average stocking rate on the land directly adjacent to the water body is less than 6 stock units per hectare		
	All water bodies (including open drains) where break feeding or supplementary feeding occurs from 1 July 2022.			

#### Critical source area

- (a) a landscape feature like a gully, swale or a depression (including ephemeral flow paths) that accumulates runoff (sediment and nutrients) from adjacent flats and slopes, and delivers it to surface water bodies (including lakes, rivers, artificial watercourses and modified watercourses) or subsurface drainage systems.; and
- (b) a non-landscape feature that has high levels of contaminant losses, such as silage pits, fertiliser storage areas, stock camps and laneways.
- (b) areas which arise through land use activities and management approaches (including cultivation and winter grazing) which result in contaminants being discharged from the activity and being delivered to surface water bodies.

#### Cultivation

Preparing land for growing pasture or a crop by mechanical tillage, direct drilling, herbicide spraying, or herbicide spraying followed by over-sowing for pasture or forage crops (colloquially referred to as 'spray and pray'), but excludes: excluding any

- a. herbicide spraying undertaken solely for the control of pest plant species;
- b. herbicide spraying for the establishment or maintenance of plantation forestry; and
- c. stick raking or slash raking associated with a plantation forest

#### **Ephemeral rivers**

Rivers which only contain flowing or standing water following rainfall events or extended periods of above average rainfall.

### Feed pad/lot

A fenced in or enclosed area located on production land used for feeding or loafing of cattle or deer to avoid damage to pasture when soils are saturated, and which can be located either indoors or outdoors. It includes 'sacrifice paddocks', wintering pads, stand-off pads, calving pads, loafing pads, and self-feed silage storage facilities.

# Appendix N

# A Farm Environmental Management Plan must be:

- (1) A Freshwater Farm Plan prepared, implemented and audited in accordance with regulations prepared under Part 9A of the RMA and which apply within the Southland region, plus any additional information or components required by Parts B (3) and (6)(b) as below; or
- (2) If Freshwater Farm Plans, under Part 9A of the RMA, are not yet required in the Southland region, a Farm Environmental Management Plan prepared and implemented in accordance with Parts A to C below.

#### Part A - Farm Environmental Management Plans

A Farm Environmental Management Plan (FEMP) can be based on either of:

- 1. the material default content set out in Part B below; or
- 2. industry prepared FEMP templates and guidance material, with Southland-specific supplementary material added where relevant, so that it includes the <u>default material</u> content set out in Part B below; or
- 3. A management plan and nutrient budget prepared in accordance with a condition of resource consent to discharge industrial wastewater onto land that is also used for farming activity, provided it includes the material set out in Part B below in relation to each farm receiving industrial wastewater.

#### Part B - Farm Environmental Management Plan Default Content

- 1. A written FEMP that is:
  - (a) prepared and retained, identifying the matters set out in clauses 2 to 5 below; and
  - (b) reviewed at least once every 12 months by the landholding owner or their agent and the outcome of the review documented; and
  - (c) provided to the Southland Regional Council upon request.
- 2. The FEMP contains the following landholding details:
  - (a) physical address; and
  - (b) description of the landholding ownership and the owner's contact details; and
  - (c) legal description(s) of the landholding; and
  - (d) a list of all resource consents held for the landholding and their expiry dates-; and
  - (e) The type of farming activities being undertaken on the property, such as "dairy" or "sheep and beef with dairy support".
- 3. The FEMP contains a map(s) or aerial photograph(s) of the landholding at a scale that clearly shows the locations of:
  - (a) the boundaries; and
  - (b) the physiographic zones (and variants where applicable) and soil types (or Topoclimate South soil maps); and
  - (c) all lakes, rivers, streams (including intermittent rivers), springs, ponds, artificial watercourses, modified watercourses and natural wetlands; and
  - (d) all existing and proposed riparian vegetation and fences (or other stock exclusion methods) adjacent to waterbodies; and
  - (e) places where stock access or cross water bodies (including bridges, culverts and fords); and
  - (f) the location of all known subsurface drainage system(s) and the locations and depths of the drain outlets; and
  - (g) all land that may be cultivated and land to be cultivated over the next 12-month period; and
  - (h) all land that may be intensively winter grazed and the land to be planted for winter grazing for the next period 1 May to 30 September; and
  - (h) all critical source areas not already identified above; and
  - (i) for land to be
    - (1) Cultivated; or
    - (2) intensively winter grazed, <u>or break fed on pasture between 1 June and 31 July.</u>
    - (3) used to graze livestock on pasture in the period 1 May to 30 September where the pasture will provide less than 50% of the animals' diet,

and the slope¹ of the land used for any of the activities described in (1) to (3) above and intended setbacks from any lake, river, artificial watercourses, modified watercourse or natural wetland and any other critical source areas; and:

- (i) critical source areas; and
- (ii) intended setbacks from any lake, river (excluding ephemeral or intermittent rivers), artificial watercourses, modified watercourse or natural wetland: and
- (iii) land with a slope greater 20<sup>4</sup> than degrees
- (j) any areas of the land within a catchment of a waterbody that requires improvement identified in Schedule X; and

- (k) any heritage site recorded in the relevant district plan, on the New Zealand

  Heritage List/Rārangi Kōrero or on the New Zealand Archaeological Association
  website; and
- (I) the presence of taonga species listed in Appendix M within water bodies on the farm (if known); and
- (m) other significant values and uses (if known) on nearby land and waters.
- 4. Nutrient Budget/Nutrient Loss Risk Assessment

For all landholdings over 20ha, the FEMP contains either:

- (a) a nutrient budget (which includes nutrient losses to the environment) calculated, using a the latest version of the OVERSEER model in accordance with the latest version of the OVERSEER Best Practice Data Input Standards (or an alternative model nutrient loss assessment tool approved by the Chief Executive of Southland Regional Council); or
- (b) a nutrient loss risk assessment undertaken using a nutrient loss risk assessment tool approved by the Chief Executive of Southland Regional Council; and the Nutrient Budget or Nutrient Loss Risk Assessment is repeated: which is repeated:
  - (a1) where a material change in land use associated with the farming activity occurs (including a change in crop area, crop rotation length, type of crops grown, stocking rate or stock type) at the end of the year in which the change occurs, and also every three years after the change occurs; and
  - (b2) each time the nutrient budget <u>or nutrient loss risk assessment</u> is repeated all the input data used to prepare it shall be reviewed by or on behalf of the landholding owner, for the purposes of ensuring the nutrient budget <u>or nutrient loss risk assessment</u> accurately reflects the farming system. A record of the input data review shall be kept by the landholding owner; <u>and</u>
  - (e3) the nutrient budget or nutrient loss risk assessment must be prepared by a suitably qualified person that has been approved as such by the Chief Executive of Southland Regional Council.
- 5. Objectives of Farm Environmental Management Plans
  - A description of how each of the following objectives will, where relevant, be met:
  - (a) Irrigation system designs and installation: To ensure that all new irrigation systems and significant upgrades meet Industry best practice standards;
  - (b) Irrigation management: To ensure efficient on-farm water use that meets crop demands, including through upgrading existing systems to meet Industry best practice standards, and ensuring that water and contaminant losses to waterbodies are avoided where practicable or otherwise minimised;
  - (c) Nutrient and soil management: To avoid where practicable, or otherwise minimise, nutrient and sediment losses from farming activities to ground and surface water, to maintain or improve water quality;
  - (d) Waterways and wetland management: To manage activities within waterways, critical source areas, natural wetlands, and their margins, by avoiding stock damage, and avoiding where practicable, or otherwise minimising inputs of nutrients, sediment and faecal contaminants to ground and surface water;
  - (e) Collected agricultural effluent management: To manage collected agricultural effluent in accordance with best industry practice, to ensure contaminants derived from collected agricultural effluent do not cause adverse effects on water quality.

- (f) Drainage maintenance: To manage drainage maintenance activities to ensure contaminant losses to water bodies and damage to aquatic habitats are avoided where practicable, or otherwise minimised.

  The FEMP must also identify additional objectives relevant to the farming activities and/or to address environmental risks associated with the land holding and the environment within which it is located.
- (g) Pasture-based wintering: To ensure that the grazing of animals on pasture over winter avoids damage to critical source areas and minimises both the period in which significant devegetation occurs and the risk of contaminant loss.
- 6. The description for (5) above shall include, for each relevant objective in 5 above:
  - (a) an identification of the adverse environmental effects, and risks associated with the farming activities on the property, including, consideration of the risks associated with the relevant physiographic zone/s (and variants) and how the identified effects and risks will be managed-or and mitigated; and
  - (b) where the farm is located within a catchment of a waterbody that requires improvement identified in Schedule X, the mitigations that will achieve a reduction in the discharge of the contaminants where relevant to the farming activity that trigger the requiring improvement status of the catchment (noting that in catchments of waterbodies where aquatic ecosystem health requires improvement, reductions and mitigation required will address nitrogen, phosphorus and sediment losses and the effect of those losses); and
  - (c) defined mitigations that clearly set a pathway and timeframe for achievement of the objectives; and
  - (d) the records to be kept for demonstrating mitigations have been actioned measuring performance and are achieving the objective; and
  - (e) identification of any specific mitigation required by a resource consent held for the property.
- 7. If any Intensive Winter Grazing is occurring on the landholding, The Farm

  Environmental Management Plan must also include an intensive winter grazing plan where:
  - (a) <u>any Intensive Winter Grazing is occurring on the landholding; and/or</u>
  - (b) <u>land is used to graze livestock on pasture in the period 1 May to 30 September</u> where the pasture will provide less than 50% of the animals' diet

The winter grazing plan must takes into account and responds to the risk pathways for the relevant physiographic zones (and variants) and include good management practices that respond to the risks and effects identified in accordance with section 6 (a) above. In determining the mitigations to apply to grazing covered by the winter grazing plan that is not intensive winter grazing, particular regard must be had to the potential benefit of:

- (a) Excluding critical source areas from grazing;
- (b) Providing a minimum 5m setback from rivers, lakes artificial watercourse and wetlands;
- (c) Resowing the pasture as soon as practicable after grazing (if required);
- (d) The practices set out in Rule 20A (a) (vi).

#### Good Management Practices

The FEMP contains a good management practices section which identifies:

- (a) the good management practices implemented since 3 June 2016; and
- (b) the good management practices which will be undertaken over the coming 12-month period. These must include practices for:
  - (i) the reduction of sediment and nutrient losses from critical source areas, particularly those associated with overland flow;
  - (ii) cultivation (including practices such as contour ploughing, strip cultivation or direct drilling);
  - (iii) the use of land for intensive winter grazing (including those practices specified in Rule 20(a)(iii);
  - (iv) riparian areas (including those from which stock are excluded under Rule 70) and the type of riparian vegetation to be planted, how it will be maintained and how weeds will be controlled;
  - (v) minimising of the discharge of contaminants to surface water or groundwater, with particular reference to the contaminant pathways identified for the landholding.

Examples of general good management practices are provided on the Southland Regional Council, Dairy NZ and Beef and Lamb New Zealand websites and in the document146 titled "Industry-agreed Good Management Practices relating to water quality, Version 2, 18 September 2015".

# <u>Part C – Farm Environmental Management Plan Certification, Auditing, Review and Amendment</u>

- 1. Farm Environmental Management Plan Certification
  - (a) The FEMP must be certified, prior to implementation on the farm, by a Suitably Qualified Person (SQP) that has been approved as such by the Chief Executive of Southland Regional Council.
  - (b) The purpose of FEMP certification is to confirm that the farming activities on the farm will be carried out in a way that will achieve the Objectives in this Appendix and will comply with any resource consent for the property.
  - (c) The FEMP must be re-certified, prior to implementation, following any amendments to the FEMP carried out in accordance with Part C(3)(a) of this appendix.
  - (d) Within one month of a FEMP being certified, a copy of the certified FEMP must be provided to the Southland Regional Council.

#### 2. Auditing of the certified Farm Environmental Management Plan

- (a) Within 12 months of the landholding's first FEMP being certified, the landholding owner must arrange for an audit of the farming activities' compliance with the certified FEMP. Thereafter, the frequency of auditing will be in accordance with any conditions of consents held for the landholding, or alternatively, where there are no consent or consent conditions requiring auditing, auditing timeframes associated with the audit grade assigned. Note: Southland Regional Council will provide, on its website, a schedule of the auditing frequency required for FEMP's based on the audit grade assigned to each landholding.
- (b) The auditor must be a Suitably Qualified Person (SQP) that has been approved as such by the Chief Executive of Southland Regional Council and must not be the same person or from the same organisation that prepared the FEMP.
- (c) The auditor must prepare an audit report that:
  - (i) sets out the auditor's findings;

- (ii) stating whether compliance has been achieved and the final compliance grade; and
- (iii) any other recommendations from the auditor.
- (d) Within one month, of the final audit report being prepared, the audit report must be provided to the Southland Regional Council by the auditor.
- 3. Review and Amendment of the Farm Environmental Management Plan

The FEMP must be reviewed, by the landholding owner, or their agent, as follows:

- (a) when there is a material change to the nature of the farming activities occurring on the landholding, and where that material change is not provided for within the landholding's certified FEMP; and
- (b) at least once every 12 months; and
- (c) to respond to the outcome of an audit.

The outcome of the review is to be documented and amendments to the FEMP must be made where Part C(3)(a) applies and in circumstances where the annual review identifies that amendments are required.

<sup>1.</sup> Slope is the average slope over any 20 metre distance